

Board	Author	Bill Number
California Integrated Waste Management Board	Thompson	SB 2
Sponsor	Related Bills	Date Amended
Author	AB 705; SB 15; SB 256; SB 278	April 3, 1997

BILL SUMMARY:

SB 2 would enact the Parks and Resources Improvement Bond Act of 1998 which would authorize the issuance of general obligation bonds in the amount of \$495.5 million. These bonds would finance the rehabilitation and enhancement of park, recreational, cultural, historical, fish and wildlife, lake riparian, reservoir, delta, river, and coastal resources. The bond act would be submitted to the voters at the November 3, 1998 general election. This is an urgency measure.

BACKGROUND:

The Department of Parks and Recreation (DPR) estimates that there is a minimum of \$500 million in deferred maintenance needs and capital outlay needs in state parks. The last bond act affecting parks and wildlife resources was passed in 1988 and the funds generated under previous bond acts are close to depletion. Park bond measures attempted in 1990 and 1994 both failed to pass.

RELATED BILLS:

AB 705 (Strom-Martin) would require state government agencies to develop an integrated waste management program similar to those required to be adopted by local government agencies. It would also include building and construction materials, outdoor furniture, and landscaping materials within the definition of recycled products for purposes of procurement requirements by the Legislature and state agencies, and contractor certification of materials for state jobs. AB 705 passed the Assembly Committee on Consumer Protection, Government Efficiency & Economic Development on April 8, (11-1), and was referred to the Committee on Natural Resources.

SB 15 (Greene) would enact the Class Size Reduction Facilities Bond Act of 1997, authorizing the issuance of \$600 million in general obligation bonds to assist school districts

Departments That May Be Affected Department of Conservation, Department of Parks & Recreation, Department of Fish & Game, Department of Water Resources		
Committee Recommendation	Committee Chair	Date
		41

in the facilities-related costs of class size reduction. SB 15 passed the Senate Appropriations Committee on April 9, 1997 (10-3).

SB 256 (Lee) would enact the Homeless and Housing Bond Act of 1997, authorizing the issuance of \$200 million in general obligation bonds for the purpose of financing the construction and rehabilitation of various housing programs for the homeless. SB 256 is currently set for hearing on April 21, 1997 before the Senate Committee on Housing and Land Use.

SB 278 (Watson) would enact the Child Care Facilities Financing Act, authorizing the issuance of \$50 million in general obligation bonds for the purpose of acquiring and constructing child day care facilities, fixtures, and equipment. SB 278 is set for hearing on April 23, 1997 before the Senate Committee Health and Human Services.

EXISTING LAW:

State Law:

1. Establishes the Department of Parks and Recreation, which protects and maintains the state park system and supports various cultural and historic resources. The Roberti-Z'Berg Urban Open-Space and Recreation Program Act (Roberti-Z'Berg) created an account in the General Fund to fund annual grants to cities, counties, and districts for recreational purposes or open-space purposes, on the basis of population and need. Most of the Roberti-Z'Berg funds (83%) are distributed as block grants for cities, counties, and regional park districts in urbanized or heavily urbanized areas keyed to a population formula. The balance of the funds (17%) are distributed as need based grants. (Public Resources Code §§ 5628-5630).
2. Generally requires (the State Assistance for Recycling Market Act of 1989, Public Contract Code § 12150 et seq) State and local governments to purchase recycled products instead of nonrecycled products when fitness and quality are equal. (Public Contract Code § 12210).

ANALYSIS:

SB 2 would:

1. Authorize the sale of \$495.5 million in general obligation bonds, which would create the Parks and Resources Improvement Bond Fund, to be distributed under four different methods; a.) automatic distribution to the Department of Parks and Recreation (DPR), b.) automatic distribution to organizations and existing state programs, c.) grants, and d.) competitive grants. DPR would receive \$113 million to rehabilitate aging facilities for optimal recreational and educational activities, and improve access by purchasing adjacent lands and inholdings. DPR would also

receive \$12 million for projects related to resources stewardship and volunteer participation in the state parks. \$183.5 million would go to organizations and state programs. \$167 million would go to grants, and \$20 million would go to competitive grants;

2. Require that most of the funds acquired by the sale of the bonds would be used for the acquisition, development, improvement, rehabilitation, restoration, enhancement, and interpretation of state and local park lands and facilities; and
3. Express the intent of the Legislature to strongly encourage every state or local government agency recipient of funds to give full consideration to the use of recycled and reusable products whenever possible in carrying out the activities enumerated in the bill. (Proposed PRC § 5096.306.)

COMMENTS:

Consistent with CIWMB mission: The general purpose and provisions of the bill are consistent with the Board's overall philosophy and mission of preserving and protecting the state's natural resources.

Market Development Plan: The Board's strategies for meeting the goal of 50 percent reduction in waste by the year 2000 include an expansion of existing programs toward increased procurement of recycled-content products by the construction industry. By encouraging recipients of bond funds to use recycled and reusable products the bill would complement and enhance these programs.

Consistent with State Procurement Law: Existing law requires state and local agencies to purchase recycled products under specified conditions, (Public Contract Code [PCC] § 12150-12320); the bill would expand this policy to all bond fund recipients, including nongovernmental, non-profit organizations.

LEGISLATIVE HISTORY:

SB 2 was introduced on December 2, 1996. The bill passed the Senate Committee on Natural Resources and Wildlife on March 4, 1997 (7-0), and was referred to the Senate Committee on Appropriations, where it was placed on that Committee's suspense file on April 7, 1997.

Support: California Association of Zoos and Aquariums
California Association of Recreation and Park Districts
California Federation for Animal Legislation
California Park & Recreation Society, Inc.
California Special Districts Association
California State Park Rangers Association

East Bay Regional Park District
Fulton-El Camino Recreation & Park District
Hayward Area Recreation and Park District
Laguna Canyon Foundation
McKinleyville Community Services District
Midpeninsula Regional Open Space District
North Bakersfield Recreation & Park District
Paradise Recreation and Park District
Planning and Conservation League
San Bernardino Mountains Land Trust
San River Valley Land Conservancy
Small Wilderness Area Preservation
The Trust For Public Land
The Fund for Animals, Inc.
Valley-Wide Recreation and Park District

Oppose: None

FISCAL AND ECONOMIC IMPACT:

This bill does not impose a fiscal impact on the CIWMB since it does not directly affect any of the Board's programs.